CCT 1 ? 2001

The Honorable Joanne M. S. Brown Legislative Secretary I Mina'Bente Sais na Liheslaturan Guåhan Twenty-Sixth Guam Legislature Suite 200 130 Aspinal Street Hagåtña, Guam 96910

Dear Legislative Secretary Brown:

Enclosed please find Substitute Bill No. 003 (COR) "AN ACT TO REPEAL AND REENACT § 1203.1 OF TITLE 12 OF THE GUAM CODE ANNOTATED, RELATIVE TO AGREEMENTS BETWEEN THE A. B. WON PAT GUAM INTERNATIONAL AIRPORT AUTHORITY AND CONCESSIONAIRES, AIRLINES AND OTHER BUSINESSES" which was vetoed and subsequently overridden by the Legislature. This legislation is now designated as **Public Law No. 26-51.** 

Very truly yours,

Carl T. C. Gutierrez I Maga'Lahen Guåhan Governor of Guam

Attachments: original bill for vetoed legislation or

copy of bill for signed or overridden legislation and legislation enacted without signature

ce: The Honorable Antonio R. Unpingeo Speaker

FINE SECRETAL COLORS

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# MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

## CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Substitute Bill No. 3 (COR), "AN ACT TO REPEAL AND REENACT §1203.1 OF TITLE 12 OF THE GUAM CODE ANNOTATED, RELATIVE TO AGREEMENTS BETWEEN THE A. B. WON PAT GUAM INTERNATIONAL AIRPORT AUTHORITY AND CONCESSIONAIRES, AIRLINES AND OTHER BUSINESSES," returned without approval of *I Maga'lahen Guåhan*, was reconsidered by *I Liheslaturan Guåhan* and after such consideration, did agree, on the 15<sup>th</sup> day of October, 2001, to pass said bill notwithstanding the veto of *I Maga'lahen Guåhan* by a vote of Twelve (12) members.

Antonio R. Unpingco
Speaker

Attested:

JOANNE M.S. BROWN
Senator and Legislative Secretary

This Act was received by I Maga'lahen Guåhan this 1644 day of October,
2001, at 4:30 o'clock f.M.

Assistant Staff Officer

Maga'lahi's Office

# MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

### Bill No. 3 (COR)

As substituted by the Committee on Tourism, Transportation and Economic Development and as further substituted and amended on the Floor.

Introduced by:

F. B. Aguon, Jr.

T. C. Ada

J. M.S. Brown

E. B. Calvo

F. P. Camacho

M. C. Charfauros

Mark Forbes

L. F. Kasperbauer

L. A. Leon Guerrero

K. S. Moylan

V. C. Pangelinan

A. L.G. Santos

A. R. Unpingco

J. T. Won Pat

AN ACT TO REPEAL AND REENACT §1203.1 OF TITLE 12 OF THE GUAM CODE ANNOTATED, RELATIVE TO AGREEMENTS BETWEEN THE A. B. WON PAT GUAM INTERNATIONAL AIRPORT AUTHORITY AND CONCESSIONAIRES, AIRLINES AND OTHER BUSINESSES.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* recognizes that the A. B. Won Pat Guam International Airport Authority ("ABWPGIAA") needs a continual revenue stream for its operations and for addressing bond obligation payments. Payments from vendors with concessionaire agreements with ABWPGIAA are a substantial portion of its revenues, and some vendors have expressed an interest in extending existing lease arrangements.

Lease extensions are common in other jurisdictions to compensate for an airport's delayed opening. Given the uncertainty of our immediate economic future, and the eighteen (18) month delay in the opening of our new terminal, I Liheslaturan Guåhan finds that some lease extensions will benefit both ABWPGIAA and vendors. Any extensions would be subject to review and consideration by I Liheslaturan Guåhan.

Though some lease extensions may benefit the community, *I Liheslaturan Guåhan* finds that the concept of a Master Food and Beverage Concessionaire has outlived its usefulness. ABWPGIAA is capable of overseeing individual concessionaires and stands to realize additional revenue from food and beverage concessions, *if* these contracts are opened for public bid.

Section 2. Section 1203.1 of Article 2, Chapter 1 of Title 12 of the Guam
Code Annotated is hereby *repealed and reenacted* to read as follows.

"Section 1203.1. Agreements Between ABWPGIAA and Concessions, Other Businesses and Service Providers; Agreements Between ABWPGIAA and Airlines.

(a) Any agreement between the ABWPGIAA and any other party concerning the operation of a concession, other business or a service provider at ABWPGIAA shall conform to the following:

:

- (i) allow for an *exclusive* right to sell certain goods or provide certain services *only* after a competitive proposal procedure, according to the General Services Administration rules and regulations, and for a duration of *no longer than* five (5) years (Any exclusive right for a duration of longer than five (5) years shall be given by the ABWPGIAA to any party *only* upon subsequent approval by *I Liheslaturan Guåhan* by statute.);
- (ii) criteria established for the operation of a concession, other business or service provider at the ABWPGIAA, which criteria shall be reviewed at a public hearing held within ninety (90) days of the effective date of this Section, and held in accordance with the Administrative Adjudication Law;
- (iii) *not* be extended in duration or otherwise modified, *unless* the extension or other modification conforms to the requirements of this Section

(Notwithstanding the forgoing sentence, the exclusive concessionaire agreement between the ABWPGIAA and DFS, in effect on the effective date of this Section, modified by a memorandum of understanding, shall be modified again, but *not* extended in duration of term, pursuant to the cooperative efforts of the parties to reach a mutual understanding in the best interests of the People of Guam.); and

- (iv) in order to maximize local participation in concession businesses at the ABWPGIAA, the ABWPGIAA shall abide by the competitive bid process, to the extent consistent with good business practice, and make available the maximum number of opportunities for local businesses to provide concession goods and services at the ABWPGIAA.
- (b) Any agreement between ABWPGIAA and any airline offering service to Guam shall charge the airline using the ABWPGIAA air terminal facilities rates sufficient to cover the operating expenses of the air terminal and debt service coverage of the bonds authorized to be issued by this Section, and be in compliance with the requirement that no one (1) or more airlines shall be unreasonably discriminated against in comparison with any other airline in these charges.
- (c) Notwithstanding any other provision of law, the ABWPGIAA is authorized to enter into individual leases or

agreements with those tenants currently operating food and beverage concessions at the ABWPGIAA as of February 28, 2001, for a period or term *not* to exceed two (2) years from January 1, 2002 under terms and conditions agreed upon between ABWPGIAA and the tenants; provided, however, this Section does *not* authorize an extension or renewal of any existing Master Food and Beverage Concession Agreement or lease.

(d) Notwithstanding Subsection (a) of this Section, the ABWPGIAA is authorized to enter into an agreement to extend the current exclusive DFS Concession Agreement one (1) time *only* for a period or term *not to exceed* two (2) years from January 20, 2002. Any such agreement shall still be subject to approval by *I Liheslaturan Guåhan*, and shall provide that annual payment during the period of the extension shall be *no less than* the sum of Eight Million Dollars (\$8,000,000), or twenty percent (20%) of gross sales at the ABWPGIAA, whichever is greater, and ten percent (10%) of gross sales at non- ABWPGIAA -owned facilities where passengers are checked in for outgoing airline flights from Guam.

The extension of the DFS Concession Agreement shall be submitted to *I Liheslaturan Guåhan* for approval *no later than* September 30, 2001. *I Liheslaturan Guåhan* shall have forty-five (45) days upon receipt of the proposal to act on the approval or disapproval of the concessionaire agreement. Inaction by *I* 

1	Liheslaturan Guåhan within the designated timeframe shall
2	constitute approval."
3	Section 3. Severability. If any provision of this Law or its
4	application to any person or circumstance is found to be invalid or contrary to
5	law, such invalidity shall not affect other provisions or applications of this
5	Law which can be given effect without the invalid provisions or application,
7	and to this end the provisions of this I aw are severable

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Clerk of the Legislature

## I MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

2001 (FIRST) Regular Session

Date: 10/15/0/

EA = Excused Absence

		Date:_	10/15/0/
1/2/201	VOTING SHEET		

S Bill No. 3  Resolution No. Question:				,	
NAME	YEAS	NAYS	NOT VOTING/ ABSTAINED	OUT DURING ROLL CALL	ABSENT
ADA, Joseph F.	4	L			
ADA, Thomas C.	1 2				
AGUON, Frank B., Jr.					

ADA, Joseph F.

ADA, Thomas C.

AGUON, Frank B., Jr.

BROWN, Joanne M. S.

CALVO, Eddie B.

CAMACHO, Felix P.

CHARFAUROS, Mark C.

FORBES, Mark

KASPERBAUER, Lawrence F.

LEON GUERRERO, Lourdes A.

MOYLAN, Kaleo S.

PANGELINAN, Vicente C.

SANTOS, Angel L.G.

UNPINGCO, Antonio R.

WON PAT, Judith T.

TOTAL	12	_/	<u> </u>		
CERTIFIED TRUE AND C	ORRECT:				
			*	r 3 Passes = No	vote

# JUN 13 2001

The Honorable Joanne M. S. Brown Legislative Secretary I Mina'Bente Sais na Liheslaturan Guåhan Twenty-Sixth Guam Legislature Suite 200 130 Aspinal Street Hagåtña, Guam 96910

Dear Legislative Secretary Brown:

Enclosed please find Substitute Bill No. 003 (COR) entitled: "AN ACT TO REPEAL AND REENACT §1203.1 OF TITLE 12 OF THE GUAM CODE ANNOTATED, RELATIVE TO AGREEMENTS BETWEEN THE A. B. WON PAT GUAM INTERNATIONAL AIRPORT AUTHORITY AND CONCESSIONAIRES, AIRLINES AND OTHER BUSINESSES" which I have **vetoed**.

This legislation was thoroughly reviewed by the A. B. Won Pat Guam International Airport Authority and the following items were noted:

- The criteria for the master concessionaires provided in this legislation was already 1. addressed in prior legislation, and the provisions are therefore redundant.
- 2. The legislation dictates the terms and conditions of extension of current agreements, which at a later point in time may not be financially feasible or legal. The legislation precludes a negotiated business arrangement in the best interest of the parties.
- 3. The legislation calls for legislative approval of extension amendments, micromanaging the potential arrangements.

Very truly yours,

Carl T. C. Gutierrez I Maga'Lahen Guåhan Governor of Guam

Attachment: copy attached for signed bill or overridden bill

original attached for vetoed bill

cc: The Honorable Antonio R. Unpingco

Speaker

THE LEGISLATIVE SECRI

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## MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

# CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Substitute Bill No. 003 (COR) "AN ACT TO REPEAL AND REENACT \$1203.1 OF TITLE 12 OF THE GUAM CODE ANNOTATED, RELATIVE TO AGREEMENTS BETWEEN THE A. B. WON PAT GUAM INTERNATIONAL AIRPORT AUTHORITY AND CONCESSIONAIRES, AIRLINES AND OTHER BUSINESSES," was on the 31st day of May, 2001, duly and regularly passed.

ANTONIO R. UNPINGCO Speaker Attested: **JOANNE M.S. BROWN** Senator and Legislative Secretary This Act was received by I Maga lahen Guåhan this \_\_\_\_\_ day of \_\_\_ o'clock // .M. Assistant Staff Officer Maga'lahi's Office **APPROVED** CARL T. C GUTIERREZ I Maga'lahen Guåhan Date: Public Law No

## i I

UNPINGCO, Antonio R.

WON PAT, Judith T.

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# I MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

2001 (FIRST) Regular Session

Date: 5/31/01

## **VOTING SHEET**

5 Bill No. 3 (Core) Resolution No.					
Question:					
NAME	YEAS	NAYS	NOT VOTING/ ABSTAINED	OUT DURING ROLL CALL	ABSENT
ADA, Joseph F.		V			

ADA, Thomas C.

AGUON, Frank B., Jr.

BROWN, Joanne M. S.

CALVO, Eddie B.

CAMACHO, Felix P.

CHARFAUROS, Mark C.

FORBES, Mark

KASPERBAUER, Lawrence F.

LEON GUERRERO, Lourdes A.

MOYLAN, Kaleo S.

PANGELINAN, Vicente C.

SANTOS, Angel L.G.

TOTAL	10	1	 	
CERTIFIED TRUE AND CORRECT:				
			★ 3 Passes = No	vote
Clerk of the Legislature			EA = Excused At	osence





April 9, 2001

The Honorable Antonio R. Unpingco Speaker I Mina' Bente Sais Na Liheslaturan Guahan 155 Hesler Street Hagatna, Guam 96910

Dear Mr. Speaker:

The Committee on Tourism. Transportation and Economic Development, to which was referred Bill No. 3 (COR), "An act relative to acknowledging Guam's challenging economic condition, thus granting the Antonio B. WonPat International Airport Authority the authorization to extend existing concessionaire agreements; in an effort to maximize the use of the facility by airport patrons, and to insure a continual revenue stream for its operations and for addressing bond obligation payments," does hereby report back with the recommendation TO DO PASS as substituted by the Committee.

The Committee votes are as follows:

8	To Pass
2	Not To Pass
	To The Inactive File
_	Abstained
	Off-Island
	Not Available

A copy of the Committee Report and all pertinent documents are attached for your information and file.

Sincerely,

Senator Felix P. Camacho

The of the Speaker

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Fry Nume:

Committee on Tourism, Transportation & Economic Development

#### COMMITTEE REPORT

#### ON

#### BILL NO. 3(COR)

"An act relative to acknowledging Guam's challenging economic condition, thus granting the Antonio B. WonPat International Airport Authority the authorization to extend existing concessionaire agreements; in an effort to maximize the use of the facility by airport patrons, and to insure a continual revenue stream for its operations and for addressing bond obligation payments."

#### COMMITTEE MEMBERS

Chairman: Felix P. Camacho Vice Chairman: Kaleo Moylan Ex-Officio Member: Antonio R. Unpingco

Larry Kasperbauer
Joseph Ada
Mark Forbes
Eddie Baza Calvo
Mark Charfauros
Ben Pangelinan
Tom Ada
Lou Lon Guerrero

## COMMITTEE REPORT TOURISM, TRANSPORTATION AND ECONOMIC DEVELOPMENT

#### BILL NO. 3(COR)

"An act relative to acknowledging Guam's challenging economic condition, thus granting the Antonio B. WonPat International Airport Authority the authorization to extend existing concessionaire agreements; in an effort to maximize the use of the facility by airport patrons, and to insure a continual revenue stream for its operations and for addressing bond obligation payments."

#### I. PUBLIC HEARING

The Committee on Tourism, Transportation and Economic Development held a public hearing on January 29<sup>th</sup>, at 10 a.m. to hear testimony on Bill No. 3(COR), "An act relative to acknowledging Guam's challenging economic condition, thus granting the Antonio B. WonPat International Airport Authority the authorization to extend existing concessionaire agreements; in an effort to maximize the use of the facility by airport patrons, and to insure a continual revenue stream for its operations and for addressing bond obligation payments."

The hearing was called to order by Senator Felix P. Camacho, Chairman of the Committee on Tourism, Transportation and Economic Development. Members present included Senators Kaleo Moylan, Joseph Ada, Ben Pangelinan, Lou Leon Guerrero and Tom Ada. Senators Judy WonPat and Frank Aguon were guests.

Present to testify were: Mr. Gerald Yingling, Mr. Matt Johnson, Mr. Gerald Perez, Mr. Joe Camacho, Mr. Peter Nelson and Mr. Ying H. Huang.

#### II. <u>TESTIMONY</u>

Mr. Gerald Yingling, representing the Guam International Airport Authority, testified in favor of Bill. No. 3. He said the bill gives him more flexibility in dealing with the leases at the airport and will help his agency.

Mr. Matt Johnson, representing JMC Inc, testified in favor of Bill. No. 3. He said the bill would have a direct impact on him. He said the bill gives the authority back to the airport to enter into negotiations directly with the vendors. He said lease extensions like this are not unusual. He said the legislation would help them recoup their losses that have occurred over the last few years. Mr. Johnson suggested that the Committee create legislation that would do away with the Master Food and Beverage Agreement. He said

they pay 5 percent of their gross revenues to Lufstana, which does not do anything for the vendors and has no input, suggestions or help. Johnson would rather deal with the airport directly and use the 5 percent for airport beautification. In conclusion, he said the renewal of the leases is good, but said the master food and beverage agreement is not productive and he does not want to see it renewed.

Mr. Gerald S.A. Perez and Joe Camacho, representing DFS, testified in favor of Bill No. 3. Mr. Perez said the lease extension will generate additional income to the airport to help keep down the passenger fees. He said DFS is prepared to invest additional funds into the spaces at the airport, but they would need enough time to amortize the investment. He said the enhancements they will provide at the airport would create a more engaging, entertaining and passenger-friendly environment that will impact positively upon the traveler's experience at the airport. Perez said enacting Bill No. 3 into law does not guarantee the extensions, but gives GIAA the opportunity to do so.

Mr. Peter Nelson, representing Guam Rehab, testified in favor of Bill No. 3. He said the people with disabilities in his organization have a travel accessories store at the airport. He says DFS President Gerald Perez has assured him that if the lease extensions are granted, DFS will enhance their concessions and they will be relocated to a better location.

Mr. Ying H. Huang, representing Guam Audio Vision Center, testified in favor of Bill No. 3. He said his company is a sub-concessionaire of DFS and noted that the bill would allow the airport flexibility in reasonably and responsibly addressing current concessionaire agreements during these challenging economic times. He said the passage of Bill No. 3 would enhance his company's continued success and facilitate positive growth through these current economic times.

#### III. <u>FINDINGS</u>

The Committee finds that the substituted version on Bill No. 3 (COR) is the most appropriate measure to address the concerns of the vendors, the Guam International Airport Authority, *I Mina' Bente Sais Na Liheslaturan Guahan* and the community.

#### IV. RECOMMENDATIONS

The Committee on Tourism, Transportation and Economic Development hereby reports out Bill No. 3(COR), as substituted by the Committee with the recommendation *TO DO PASS*.

## MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 3 (COR) (As substituted by Committee)		
Introduced by:	F.B. Aguon Jr.	

AN ACT TO REPEAL AND RE-ENACT SECTION 1203.1 OF ARTICLE 2, CHAPTER 1, OF TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO AGREEMENTS BETWEEN GIAA AND CONCESSIONS, OTHER BUSINESSES AND SERVICE PROVIDERS; AGREEMENTS BETWEEN GIAA AND AIRLINES.

## BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan
- 3 recognizes that the Guam International Airport Authority (GIAA) needs a continual
- 4 revenue stream for its operations and for addressing bond obligation payments.
- 5 Payments from vendors with concessionaire agreements with the authority are a
- 6 substantial portion of its revenues, and some vendors have expressed an interest in
- 7 extending existing lease arrangements.
- 8 Lease extensions are not uncommon in other jurisdictions, where airports may
- 9 extend leases to allow businesses to invest additional capital in their facilities. Such

arrangements have recently been made in Atlanta, Los Angeles, Portland, Los 1 Angeles, Newark and other areas. While many extensions were granted to allow 2 operators sufficient amortization for costs associated with upgrades, the Denver 3 airport extended leaseholds to compensate for that airport's delayed opening. Given 4 the uncertainty of our immediate economic future, the 18-month delay in the opening 5 6 of our new terminal, and the desire of existing vendors to invest additional capital in 7 their airport space, I Liheslaturan Guåhan finds that some lease extensions will benefit both the airport and vendors. Any extensions would be subject to review and 8 9 consideration by I Liheslaturan Guåhan. 10 Though some lease extensions may benefit the community, *I Liheslaturan* 11

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Guåhan finds that the concept of a Master Food and Beverage Concessionaire has outlived its usefulness. The airport authority is capable of overseeing individual concessionaires and stands to realize additional revenue from food and beverage concessions if these contracts are opened for public bid.

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**Section 2.** Section 1203.1 of Article 2, Chapter 1, of Title 12 of the Guam Code Annotated is hereby repealed.

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**Section 3.** Section 1203.1 of Article 2, Chapter 1, of Title 12 of the Guam Code Annotated is hereby re-enacted to read as follows:

1	§ 1203.1 A	Agreements Between GIAA and Concessions, Other
2	Businesses and Service	ce Providers; Agreements Between GIAA and Airlines
3	(a) Any ag	reement between GIAA and any other party concerning
4	the ope	eration of a concession, other business, or a service
5	provide	er at the Antonio B. Won Pat Guam International
6	Airport	shall conform to the following:
7	(i)	allow for an exclusive right to sell certain goods or
8		provide certain services only after a competitive
9		proposal procedure according to the General Services
10		Administration rules and regulations and for a
11		duration of no longer than five (5) years. Any
12		exclusive right for a duration of longer than five (5)
13		years shall be given by GIAA to any party only upon
14		subsequent approval by the Legislature by statute.
15	(ii)	criteria established for the operation of a concession,
16		other business, or service provider at the Antonio B.
17		Won Pat Guam International Airport, which criteria
18		shall be reviewed at a public hearing held within
19		ninety (90) days of the effective date of this Section,
20		and held in accordance with the Administrative
21		Adjudication Law.
22	(iii)	not be extended in duration or otherwise modified
23		unless the extension or other modification conforms to
24		the requirements of this Section. Notwithstanding the
25	"Formoina" should	forgoing sentence, the exclusive concessionaire
	"forgoing" should be spalled: "foregoing"	3
	"foregoing" 1	

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agreement between GIAA and DFS, in effect on the effective date of this Section, modified by a memorandum of understanding, shall be modified again, but not extended in duration of term, pursuant to the cooperative efforts of the parties to reach a mutual understanding in the best interests of the people of Guam.

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- (iv) in order to maximize local participation in the concession business at the Airport, GIAA shall abide by the competitive bid process, to the extent consistent with good business practice, and make available the maximum number of opportunities for local businesses to provide the concession goods and services at the Airport.
- (b) Any agreement between GIAA and any airline offering service to Guam shall charge the airline using GIAA air terminal facilities rates sufficient to cover the operating expenses of the air terminal and debt service coverage of the bonds authorized to be issued by this Section, and be in compliance with the requirement that no one or more airlines shall be unreasonably discriminated against in comparison with any other airline in these charges.
- (c) Notwithstanding any other provision of law, GIAA is authorized to enter into individual leases or agreements with

those tenants currently operating food and beverage concessions at GIAA as of February 28, 2001, for a period or term not to exceed five (5) years from January 1, 2002 under terms and conditions agreed upon between GIAA and the tenants; provided however this Section does not authorize an extension or renewal of any existing Master Food and Beverage Concession Agreement or lease.

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(d) Notwithstanding subsection (a) of this Section 1203.1, GIAA is authorized to enter into an agreement to extend the current exclusive DFS Concession Agreement one time only for a period or term not to exceed five (5) years from January 20, 2002. Any such agreement shall still be subject to approval by the Legislature. The extension of the DFS Agreement shall be submitted to the Legislature for approval no later than September 30, 2001. The Legislature shall have forty-five (45) days upon receipt of the proposal to act on the approval or disapproval of the concessionaire agreement. Inaction by the Legislature within the designated timeframe shall constitute approval.

**Section 4. Severability.** *If* any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

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JAN 04 1001 MINA BENTE SAIS NA LIHESLATURAN GUAHAN 2001 (FIRST) REGULAR SESSION

BIII No. 3 (COR) Introduced By:

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F. B. Aguon JF

AN ACT RELATIVE TO ACKNOWLEDGING GUAM'S CHALLENGING ECONOMIC CONDITION, THE WONPAT GRANTING ANTONIO В. INTERNATIONAL AIRPORT AUTHORITY THE AUTHORIZATION TO EXTEND EXISTING CONCESSIONAIRE AGREEMENTS: IN AN EFFORT TO MAXIMIZE THE USE OF THE FACILITY BY AIRPORT PATRONS. AND TO INSURE CONTINUAL REVENUE STREAM FOR ITS **OPERATIONS** AND FOR ADDRESSING BOND **OBLIGATION PAYMENTS.** 

## BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings/Intent.

The Liheslaturan Guahan recognizes that the Antonio B. Wonpat International Airport Authority finds itself in a position in which several existing concessionaire agreements will be expiring shortly and await renewal, or a request for other business proposals for the lease of said airport properties must be consummated to insure timely and continual receipt of revenues for the operation of the facility and the repayment of outstanding bond obligations. The Liheslaturan Guahan recognizes that due to present economic conditions, it is imperative that the airport authority be granted flexibility in deciding how it should proceed with these lease arrangements, with the goal of maximizing airport

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revenues while further enhancing the use of the facility for its patrons and the people of Guam.

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The Liheslaturan Guahan finds that there are a number of business vendors with concessionaire agreements with the Antonio B. Wonpat International Airport Authority which have expressed interest in extending their existing lease arrangements, with the desire to continue their business at the airport and to explore the possibility of expanding existing activities. Such arrangements may be mutually beneficial to their business enterprise and possibly provide additional revenues to the airport. With this in mind and considering the island's present economic condition, it may be prudent to grant the airport board and management the flexibility to consider granting existing concessionaires lease extensions for the use of the facility with the provision that such extensions be subject to additional benefit for the airport and the community.

Therefore, this provision would grant the authorization to the Antonio B. Wonpat International Airport Authority to review its lease options regarding its business vendors and consider granting extensions on existing concessionaire agreements. Current law prohibits the extension of concession agreements at the airport. This provision would modify that restriction and enable the airport to work with existing vendors to obtain a mutually beneficial arrangement. Any lease extensions would be subject to review and consideration by the Liheslaturan Guahan.

- Section 2. Business Arrangements Between the Antonio B. Wonpat International Airport Authority and Concessionaires, Businesses, and Service Providers.
- § 1203.1 of Article 2, Chapter 1, of Title 12 of the Guam Code Annotated, is hereby repealed and reenacted to read:

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"§1203.	Agreements between	GIAA and	concessions,	other	business,
and service pro	oviders; agreements be	tween GIA	A and airlines		

- (a) Any agreements between GIAA and any other party concerning

  The operation of a concession, other business, or service provider
  at the Antonio B. Won Pat Guam International Airport shall
  conform to the Following:
  - allow for an exclusive right to sell certain goods or provide services only after a competitive proposal procedure according to the General Services
     Administration rules and regulations; and
  - (ii) Any change of any of the criteria established for the Operation of a concession, other business, or service provider at the Antonio B. Won Pat Guam International Airport shall be reviewed at a public hearing held prior to adoption of the change in criteria in accordance with the Administrative Adjudication Law.
- (b) Notwithstanding Subsection (a) of this Section, the Board of Directors of the GIAA shall promptly proceed to determine whether it is in the best interest of the GIAA to extend or modify existing concessionaire agreements at the Antonio B. Won Pat Guam International Airport. If the Board of Directors of the GIAA determines that extension or modifications are in the best interests of the GIAA, the GIAA may extend or modify the terms without the need to comply with the provisions of Subsection (a) of this Section, for one time only, the agreements for up to five

(5) years or to the expired year of any investments currently amortized from the respective dates of expiration.

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For the purpose of the Subsection (b), the term "existing concessionaire agreements" shall be deemed to include sub-concession agreements between existing GIAA concessionaires and their sub-concessionaires. If it is determined to be in the best interest of GIAA to do so, GIAA is hereby authorized to enter into direct agreements with existing sub-concessionaires to extend or modify their concession agreements without extending the existing prime or master concession. The extension of existing concessionaire agreements may also include additional terms and conditions as the Board of Directors of GIAA deems appropriate.

This sub-section (b) will terminate on January 01, 2002.

Any concessionaire agreement that is negotiated within the terms outlined in this subsection which exceed a term of five (5) years shall be subject to review and approval by the Liheslaturan Guahan. The Liheslaturan Guahan shall have forty-five (45) days upon receipt of the proposal to act on the approval or disapproval of the concessionaire agreement. Inaction by the Liheslaturan Guahan within the designated timeframe shall constitute approval.

(c) Any agreement between the GIAA and any airline offering service to Guam shall charge the airline using the GIAA air terminal facility rates sufficient to cover the operating expense of the air terminal and debt service coverage of the bonds authorized

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to be issued by Article 2 of this Chapter and be in compliance with the requirement that no airline shall be unreasonably discriminated against in comparison with any other airline in these charges."

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and Designation

# MINA BENTE SAIS NA LIHESLATURAN GUAHAN 2001 (FIRST) REGULAR SESSION

Bill No. 3 (00R). Introduced By:

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F. B. Aguon, Jr.

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AN ACT RELATIVE TO ACKNOWLEDGING GUAM'S CHALLENGING ECONOMIC CONDITION, **GRANTING** THE **ANTONIO** В. INTERNATIONAL **AIRPORT AUTHORITY AUTHORIZATION** TO **EXTEND EXISTING CONCESSIONAIRE AGREEMENTS; IN AN EFFORT** TO MAXIMIZE THE USE OF THE FACILITY BY AIRPORT PATRONS, AND TO INSURE A CONTINUAL REVENUE STREAM FOR ITS **OPERATIONS ADDRESSING** AND FOR BOND **OBLIGATION PAYMENTS.** 

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings/Intent.

The Liheslaturan Guahan recognizes that the Antonio B. Wonpat International Airport Authority finds itself in a position in which several existing concessionaire agreements will be expiring shortly and await renewal, or a request for other business proposals for the lease of said airport properties must be consummated to insure timely and continual receipt of revenues for the operation of the facility and the repayment of outstanding bond obligations. The Liheslaturan Guahan recognizes that due to present economic conditions, it is imperative that the airport authority be granted flexibility in deciding how it should proceed with these lease arrangements, with the goal of maximizing airport

revenues while further enhancing the use of the facility for its patrons and the people of Guam.

The Liheslaturan Guahan finds that there are a number of business vendors with concessionaire agreements with the Antonio B. Wonpat International Airport Authority which have expressed interest in extending their existing lease arrangements, with the desire to continue their business at the airport and to explore the possibility of expanding existing activities. Such arrangements may be mutually beneficial to their business enterprise and possibly provide additional revenues to the airport. With this in mind and considering the island's present economic condition, it may be prudent to grant the airport board and management the flexibility to consider granting existing concessionaires lease extensions for the use of the facility with the provision that such extensions be subject to additional benefit for the airport and the community.

Therefore, this provision would grant the authorization to the Antonio B. Wonpat International Airport Authority to review its lease options regarding its business vendors and consider granting extensions on existing concessionaire agreements. Current law prohibits the extension of concession agreements at the airport. This provision would modify that restriction and enable the airport to work with existing vendors to obtain a mutually beneficial arrangement. Any lease extensions would be subject to review and consideration by the Liheslaturan Guahan.

- Section 2. Business Arrangements Between the Antonio B. Wonpat International Airport Authority and Concessionaires, Businesses, and Service Providers.
- § 1203.1 of Article 2. Chapter 1, of Title 12 of the Guam Code Annotated, is hereby repealed and reenacted to read:

"§1203. Agreements between GIAA and concessions, other business, and service providers; agreements between GIAA and airlines.

(a) Any agreements between GIAA and any other party concerning

The operation of a concession, other business, or service provider
at the Antonio B. Won Pat Guam International Airport shall
conform to the Following:

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- (i) allow for an exclusive right to sell certain goods or provide services only after a competitive proposal procedure according to the General Services
   Administration rules and regulations; and
- (ii) Any change of any of the criteria established for the Operation of a concession, other business, or service provider at the Antonio B. Won Pat Guam International Airport shall be reviewed at a public hearing held prior to adoption of the change in criteria in accordance with the Administrative Adjudication Law.
- (b) Notwithstanding Subsection (a) of this Section, the Board of Directors of the GIAA shall promptly proceed to determine whether it is in the best interest of the GIAA to extend or modify existing concessionaire agreements at the Antonio B. Won Pat Guam International Airport. If the Board of Directors of the GIAA determines that extension or modifications are in the best interests of the GIAA, the GIAA may extend or modify the terms without the need to comply with the provisions of Subsection (a) of this Section, for one time only, the agreements for up to five

(5) years or to the expired year of any investments currently amortized from the respective dates of expiration.

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For the purpose of the Subsection (b), the term "existing concessionaire agreements" shall be deemed to include subconcession agreements between existing GIAA concessionaires and their sub-concessionaires. If it is determined to be in the best interest of GIAA to do so, GIAA is hereby authorized to enter into direct agreements with existing sub-concessionaires to extend or modify their concession agreements without extending the existing prime or master concession. The extension of existing concessionaire agreements may also include additional terms and conditions as the Board of Directors of GIAA deems appropriate.

This sub-section (b) will terminate on January 01, 2002.

Any concessionaire agreement that is negotiated within the terms outlined in this subsection which exceed a term of five (5) years shall be subject to review and approval by the Liheslaturan Guahan. The Liheslaturan Guahan shall have forty-five (45) days upon receipt of the proposal to act on the approval or disapproval of the concessionaire agreement. Inaction by the Liheslaturan Guahan within the designated timeframe shall constitute approval.

(c) Any agreement between the GIAA and any airline offering service to Guam shall charge the airline using the GIAA air terminal facility rates sufficient to cover the operating expense of the air terminal and debt service coverage of the bonds authorized

to be issued by Article 2 of this Chapter and be in compliance with the requirement that no airline shall be unreasonably discriminated against in comparison with any other airline in these charges."

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